# RESPONSES TO COLORADO DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT COMMENTS ON THE COPHE CONSERVATIVE SCREEN LETTER REPORT FOR OU 3

These detailed responses are provided for the purpose of addressing formal comments from the Colorado Department of Public Health and Environment (CDPHE) regarding the CDPHE Conservative Screen Letter Report for Operable Unit No 3 (OU 3), Rocky Flats Environmental Technology Site (the Site), dated September 23, 1994 CDPHE's comments are presented in BOLD and are preceded by "Comment" U S Department of Energy (DOE) responses to comments are preceded by "Response."

Comment 1: Table 2-1: This table and the accompanying text indicate that, in IHSSs 199 (soil), 201 (Standley Lake), and 202 (Mower Reservoir), subsurface soil and subsurface sediment samples were not included in the conservative screen. This is not acceptable, nor is it consistent with what DOE committed to in agreeing to perform the conservative screen. Each source area must be evaluated for each media and each contaminant. DOE agreed in their response to CDPHE comments on the programmatic PRGs that subsurface soil would be included with surface soil for the purposes of calculating the ratio sum within the screen. This would include subsurface sediment. Therefore, these three data sets must be included in performing the screen.

It makes no sense to exclude certain data sets when determining PCOCs. The existence of potential contamination is not dependent on the presence or absence of exposure pathways. Contamination is either there or not there. When contamination is present, what DOE does about the contamination may indeed be dependent on exposure pathways.

Response: Initially, all chemical and radionuclide data collected under the OU 3 field sampling program, as well as supplemental radionuclide data (e.g., Jefferson County soils and Great Western Reservoir and Standley Lake sediments) were considered for inclusion in the CDPHE Conservative Screen

The use of subsurface data (soil and sediments) in the Human Health Risk Assessment (HHRA) process was discussed at the February 14, 1994 meeting involving CDPHE, EPA, and DOE (see attached meeting minutes). At that meeting the decision was made that if subsurface core (sediment) data are not associated with an exposure pathway, the data do not need to be compared to background data for risk assessment purposes. Therefore, since it is unlikely that receptors will be exposed to subsurface sediments in Standley Lake or Mower Reservoir because there are no plans to drain these areas, subsurface sediment data for these two reservoirs were not used in the CDPHE Conservative Screen for OU 3. The subsurface sediment data for Great Western Reservoir were included in the CDPHE Conservative Screen because of the possibility (though unlikely) that Great Western Reservoir may be drained and could be converted to residential, recreational, or commercial/industrial land uses

**ADMIN RECCRD** 

It was also noted at the February 14, 1994 meeting that the reasoning regarding use of subsurface sediment also applies to soil trench data. Additionally, it was noted for soil data that most contamination is at the surface, and the trench information will be used for discussions of nature and extent of contamination in the RI, not for characterizing risk in the HHRA.

Table I summarizes trench soil data, surface soil data from OU 3 and the Jefferson County Remedy Acres, and Rock Creek background surface soil data. As seen in Table I, the maximum values for  $^{241}$ Am and  $^{239/240}$ Pu are in surface soil data. In addition, none of the values for these two analytes in the trench data set exceed preliminary remediation goals (PRGs) (PRGs = 2 37 pCi/g for  $^{241}$ Am and 3 43 pCi/g for  $^{239/240}$ Pu). Therefore, including trench soil data would not change the results of the CDPHE Conservative. Screen for these two analytes (i.e., no additional source areas for soil would be identified if trench data were included).

For the uranium isotopes, Table 1 shows that mean values in trench samples are less than or equal to mean values for OU 3 surface soil samples and Rock Creek surface soil samples. The maximum value for 233/234U in trench samples (2 02 pCi/g) is less than the maximum value for surface soil samples (2 14 pCi/g). The maximum value for 238U in trench samples (2 15 pCi/g) is approximately the same as the maximum value for OU 3 surface soil samples (2 13 pCi/g), and slightly exceeds the UTL for Rock Creek surface soil samples (2 00 pCi/g)

Figures 1 through 3 show radionuclide activities with depth in three of the soil trenches. Activities for <sup>241</sup>Am and <sup>239/240</sup>Pu are greatest at the surface, with activities decreasing with depth to approximately 0 00 pCi/g at a depth of about 10 centimeters indicating that the presence of these analytes in OU 3 soil is the result of windblown deposition. Activities of the uranium isotopes show a different pattern, with levels of <sup>233/234</sup>U, <sup>235</sup>U, and <sup>238</sup>U varying over the entire depth of the trench samples at one location. The distribution of activities with depth for the uranium isotopes appears to indicate variability associated with background conditions, rather than wind-blown contamination from the Site as seen on the profiles for <sup>241</sup>Am and <sup>239/240</sup>Pu. Therefore, based on spatial analysis and comparison to background values, the uranium isotopes would not be included as potential chemicals of concern (PCOCs) even if trench subsurface soil data were used in the CDPHE Conservative Screen.

Comment 2: Section 2.2.2: The only media to which CDPHE previously agreed to apply the weight-of-evidence background comparison was reservoir sediments. Surface water and ground water have extensive background data sets which are, we believe, comparable to the OU 3 data. Therefore, DOE inappropriately included surface and ground water in the weight-of-evidence analysis. This must be corrected.

Response Table 2 summarizes the reasons why the weight-of-evidence (WOE) approach was used for reservoir sediment, stream sediment, reservoir surface water, stream surface water, and groundwater data sets in lieu of rigorous statistical tests

There are at least four samples for most media by IHSS (Table 2) and it is possible, mathematically, to perform the Gilbert statistical tests for comparison to background with so few samples and the lack of comparable data sets. However, the uncertainty introduced in the outcome of the statistical tests is likely greater than the approach used in the WOE evaluation. The WOE approach tries to use a variety of information rather than binary hypothesis tests (i.e., OU 3 concentrations greater than background or OU 3 concentrations less than background) that may or may not accurately reflect conditions at OU 3. Statistical analysis on data with so few data points would require additional confirmation. That confirmation was performed using the WOE evaluation.

The issue of whether the background and OU 3 stream surface water, stream sediment, and groundwater data are comparable is not wholly a statistical argument. This issue was discussed in the March 10, 1994 and May 3, 1994 meetings with CDPHE and EPA. If the data sets are not comparable from a physical sense (i.e., environmental conditions and flow regimes), a statistically significant difference between site and background will be inconclusive because the test is evaluating the effect of more than one variable. The variable to be tested is the influence of Rocky Flats Plant operations. One will not be able to determine if a difference is due to anthropogenic influences from Rocky Flats Plant operations, or due to differing physical conditions if incomparable data sets are used for comparisons.

The use of a point-by-point comparison of the OU 3 groundwater data to the upper tolerance limit (UTL) was approved by CDPHE and EPA in the February 14, 1994 meeting If the point-by-point comparison is made, no arsenic and beryllium samples exceed the UTL and would, therefore, not qualify as PCOCs Also, the groundwater data were not collected to characterize the aguifers within OU 3 Primarily, the groundwater monitoring wells were installed to confirm plutonium was not migrating from sediments or surface water to groundwater Groundwater sample analyses results from the two monitoring wells located downgradient of Standley Lake and Great Western Reservoir exhibit differences in groundwater chemistry between the two well locations Additionally, the results show differences from the wells contained in the Background Geochemical Characterization Report (BGCR) (DOE, 1993) These differences are likely due to variations in water chemistry exhibited by different aguifers. Since the OU 3 monitoring wells are located in different hydrogeologic conditions than the BGCR wells, the data are not directly comparable. These results are illustrated on the Piper diagrams presented in the agency-approved Technical Memorandum No 4 (TM 4) (DOE, 1994) and were discussed in the May 3, 1994 meeting between CDPHE, EPA, and DOE

Comment 3: Table 2-2: In light of the previous two specific comments and other problems, this table presents incorrect results for certain media:

Surface soil: The subsurface soil data set must be evaluated for additional PCOCs before the screen can be adequately performed.

Surface and subsurface sediments: Per DOE's response to CDPHE comments on the PPRGs, surface and subsurface sediments should be considered

together with the maximum from either data set being evaluated in the conservative screen. This was not done. In addition, the subsurface sediment data was inappropriately not considered in IHSSs 201 and 202.

Surface and Ground Water: These media were incorrectly evaluated using the weight-of-evidence approach rather than the background comparison methodology previously agreed to by all parties.

Radionuclides: How can plutonium be retained as a PCOC, but not americium?

Response Comments on surface soil, surface sediments, and subsurface sediments are addressed in Response #1 Comments on surface water and groundwater are addressed in Response #2

<sup>241</sup>Am was not retained as a PCOC in sediments based on results of the weight-ofevidence evaluation. Mean and maximum activities of <sup>241</sup>Am in OU 3 sediments were less than mean and maximum activities in background stream sediment data (see Table B-1 of the CDPHE Conservative Screen, September 23, 1994), additionally no spatial trends were observed throughout the reservoirs that indicated contamination from the Site. Therefore, in order to be consistent in the interpretation of weight-of- evidence evaluations for all analytes, <sup>241</sup>Am was eliminated as a PCOC

Comment 4: Standley Lake and Mower Reservoir should have been considered sources in view of the previous comments.

Response All analytes in all media were eliminated as PCOCs for Standley Lake and Mower Reservoir based on the weight-of-evidence evaluations (As stated in Response #1, subsurface sediments for Standley Lake and Mower Reservoir were not used in the CDPHE Conservative Screen based on discussions with EPA and CDPHE at a meeting on February 14, 1994) Since no PCOCs were identified, these two reservoirs are not considered source areas

Comment - Attachment 1: This attachment summarizes the list of PCOCs for each source area, as identified by CDPHE. (A copy of the attachment is provided at the end of this document.) Attachment 1 includes the following PCOCs not listed in the CDPHE Conservative Screen Letter Report for OU 3: <sup>241</sup>Am, <sup>235</sup>U. As, and Be for sediments and <sup>233/234</sup>U, As, Be, Cr, and Mn for groundwater in IHSS 200 (Great Western Reservoir); <sup>241</sup>Am, <sup>239/240</sup>Pu, As, and Be for sediments and <sup>233/234</sup>U, As, and Be for groundwater for both IHSS 201 (Standley Lake) and IHSS 202 (Mower Reservoir).

Response It does not appear that CDPHE followed the Conservative Screen process in selecting the additional PCOCs PCOCs are selected by a comparison of site-related concentrations to background concentrations. Comments in Attachment 1 refer to comparison to the PRG for <sup>235</sup>U in sediments for IHSS 200 and historical releases of Cr

to IHSS 200 for groundwater It is DOE's position that the additional chemicals listed on Attachment 1 should not be included as PCOCs for the following reasons

- As, Be, and <sup>241</sup>Am in sediments for Great Western Reservoir (IHSS 200) Weight-of-evidence evaluations indicate levels of these analytes in IHSS 200 are representative of background levels rather than contamination from the Site, detailed discussions for these analytes are provided in <u>Overview of the Chemicals of Concern Identification Process</u> (DOE, 1995) These conclusions have been agreed to by all parties in the dispute resolution process for TM 4 (see attached letter regarding dispute resolution agreement)
- 235U in sediments for Great Western Reservoir (IHSS 200) Weight-ofevidence evaluation indicates no spatial trends in activities, probability
  plots indicate one population for 235U, and IHSS 200 mean (0 072
  picocuries per gram [pCi/g]) and maximum (0 20 pCi/g) values for 235U in
  stream sediments are similar to background mean (0 060 pCi/g) and
  maximum (0 19 pCi/g) values for stream sediments presented in the
  Background Geochemical Characterization Report (BGCR) (DOE, 1993)
  The mean value for 235U in IHSS 200 reservoir sediments (0 071 pCI/g) is
  well below the benchmark reservoir value (11 4 pCi/g) (See TM 4,
  Appendix G (DOE, 1994) for a discussion of probability plots and CDPHE
  Letter Report for background and benchmark comparisons)
- As, Be, and <sup>233/234</sup>U in groundwater for IHSS 200 Weight-of-evidence evaluations indicate levels of these analytes in IHSS 200 are representative of naturally-occurring levels rather than contamination from the Site, detailed discussions for these analytes are provided in Overview of the Chemicals of Concern Identification Process (DOE, 1995) These conclusions have been agreed to by all parties in the dispute resolution process for TM 4 (see attached letter regarding dispute resolution agreement)
- Cr in groundwater for IHSS 200 The three highest detections of chromium (20 4, 22 5, and 29 0 micrograms per liter [ $\mu$ g/L]) correspond to sampling rounds with elevated total suspended solids (TSS), indicating potential sampling error, the mean and maximum values for chromium in IHSS 200 groundwater (mean = 4 9  $\mu$ g/L, maximum = 6 1  $\mu$ g/L), excluding the sampling rounds with elevated TSS, are less than the mean and maximum background values for the upper hydrostratigraphic unit (UHSH) (mean = 7 01  $\mu$ g/L, maximum = 31 65  $\mu$ g/L) and the lower hydrostratigraphic unit (LHSU) (mean = 5 25  $\mu$ g/L, maximum = 21 4  $\mu$ g/L) reported in the BGCR (DOE, 1993) (See Section 7 6 1 of TM 4 (DOE, 1994) for a discussion on effects of elevated TSS on sampling results)

- Mn in groundwater for IHSS 200 Weight-of-evidence evaluation for manganese in IHSS 200 groundwater indicates the maximum value (959 μg/L) in IHSS 200 is less than the maximum benchmark value (1,000 μg/L). In addition, the three highest detections of manganese (959, 700, and 463 μg/L) correspond to sampling rounds with elevated TSS indicating potential sampling error, the maximum value for manganese in IHSS 200 groundwater (369 μg/L), excluding the sampling rounds with elevated TSS, is less than the maximum background values for the UHSU (584 μg/L) and LHSU (710 μg/L) reported in the BGCR (DOE, 1993). (See Section 7.6.1 of TM 4 [DOE, 1994] for a discussion of manganese in IHSS 200 groundwater and a discussion of effects of elevated TSS on sampling results). Note. The maximum value for Mn listed on Attachment 1 of the CDPHE comments (97,700 μg/L is incorrect, the maximum detected value for Mn in IHSS 200 groundwater is 959 μg/L.
- 241Am, As, and Be in sediments for Standley Lake (IHSS 201) and Mower Reservoir (IHSS 202)- Weight-of-evidence evaluations indicate levels of these analytes in IHSSs 201 and 202 are representative of naturally-occurring levels rather than contamination from the Site, detailed discussions for these analytes are provided in Overview of the Chemicals of Concern Identification Process (DOE, 1995) These conclusions have been agreed to by all parties in the dispute resolution process for TM 4 (see attached letter regarding dispute resolution agreement)
- 239/240Pu in sediments for IHSSs 201 and 202 Weight-of-evidence evaluation indicates no spatial trends in activities for either reservoir, probability plots indicate one population for 239/240Pu in IHSSs 201 and 202, and the mean and maximum values for 239/240Pu in stream sediments in IHSS 201 (mean = 0 082 pCi/g, maximum = 0 47 pCi/g) and IHSS 202 (mean = 0 091 pCi/g, maximum = 0 17 pCi/g) are less than background stream sediment values presented in the BGCR (mean = 0 170 pCi/g, maximum = 2 36 pCi/g) (See TM 4, Appendix G [DOE, 1994] for a discussion of probability plots and CDPHE Letter Report for background comparisons)
- <sup>233/234</sup>U, As, and Be in groundwater for IHSS 201 Weight-of-evidence evaluations indicate levels of these analytes in IHSS 201 are representative of naturally-occurring levels rather than contamination from the Site, detailed discussions for these analytes are provided in <u>Overview of the Chemicals of Concern Identification Process</u> (DOE, 1995) These conclusions have been agreed to by all parties in the dispute resolution process for TM 4 (see attached letter regarding dispute resolution agreement) Note PCOCs were listed on Attachment 1 of the CDPHE comments for groundwater in IHSS 202 However, groundwater samples were not collected for Mower Reservoir (IHSS 202)

#### References

DOE, 1995 U.S. Department of Energy Overview of the Chemicals of Concern Identification Process, Rocky Flats Environmental Technology Site, Human Health Risk Assessment, Operable Unit 3 January 18, 1995 (Prepared for the dispute resolution process for TM 4)

DOE, 1994 <u>Technical Memorandum No 4, Human Health Risk Assessment, Chemicals of Concern Identification, Operable Unit 3</u> Rocky Flats Environmental Technology Site September 23, 1994

DOE, 1993 Background Geochemical Characterization Report September 30, 1993

DOE, 1992. RFI/RI Final Work Plan for OU 3 Rocky Flats Plant. Environmental Restoration Program. (Manual 21100-WP-OU3 1, 2/28/92) Golden, Colorado February 28, 1992

Table 1 Comparison of Radionuclide Activities in Soil Data Sets (pCi/g)									
Analyte	Trench Samples		Rock Creek Surface Soil Samples (Background)		OU 3 Surface Soil Samples		Jeffco Remedy Acres Surface Soil Samples		
	Max	Mean	UTL	Max	Mean	Max	Mean	Max	Mean
<sup>241</sup> Am	0 27	0 03	0 064	0 04	0 02	0 52	0 035	0 363	0 143
<sup>239/240</sup> Pu	1 59	0 12	0 133	0 10	0 05	2 95	0 158	6 468	1 01
<sup>233/234</sup> U	2 02	1 01	1 40	1 47	1 15	2 14	1 01	NA	NA
<sup>235</sup> U	0 36	0 05	0 199	0 14	0 05	0 124	0 049	NA <sub>_</sub>	NA
238γ γ	2.15	0.99	2.00	1.52	1 19	2 13	1.04	NA	NΑ

Na = Not Analyzed UTL = Upper Tolerance Limit

Table 2 Reasons for the Weight-of-Evidence Evaluation				
Medium	Reason(s)	Discussion		
Reservoir sediment (All IHSSs)	No comparable background data set	The Background Geochemical Characterization Report (BGCR) does not contain sediment data from background reservoirs, lakes, or ponds. No other data sets from reservoirs along the front range were found with appreciable sample size Although other OUs used background seep data from the BGCR, there is no evidence to support that the seep data is comparable to the OU 3 reservoir data		
Stream sediment IHSS 200 8 samples IHSS 201 14 samples IHSS 202 4 samples Stream surface water IHSS 200 4 total/1 dissolved IHSS 201 4 total/2 dissolved IHSS 202 0 Groundwater IHSS 200 1 well sampled 8 times, repeat samples IHSS 201 1 well sampled 8 times, repeat samples	1 Too few OU 3 samples 2 Disproportionate sample sizes Background Data from the BGCR Stream Sediments 20-60 Stream Surface Water 100 Groundwater 49 wells (157 samples)	Preliminary statistical evaluations using the approved approach indicated that  1 Satisfactory confidence and power in the interential rigorous statistical tests was not possible because of the small sample sizes in confirmation sampling approach  2 Rigorous interential statistical results could not be obtained with confidence owing to disproportionate sample sizes between the OU 3 and background data sets		
Reservoir surface water	No comparable background data set	The Background Geochemical Characterization Report does not contain surface water data from background reservoirs, lakes, or ponds. No other data sets from reservoirs along the front range were tound with adequate sample size		

## FEBRUARY 14, 1994 MEETING MINUTES

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Kick Roberts	EGEG-	966-8502
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### Meeting Agenda February 14, 1994 Operable Unit 3

- 1) CCC Selection Process
  - Background companson
    - IHSS by IHSS
    - Mecia background compansons
  - Risk Assessment CCC flow chart
- 2) Pu surficial soils, sediments, surface water
  - GIS plots
    - Mean + 2sd
    - >10-6 risk
- 3) Exposure scenario definition for water intake
  - Water treatment plant?
- 4) Exposure scenario definition for Great Western Reservoir
  - Is the cup half empty or half full?
- 5) Technical Memorandum Number 1
  - Comment resolution

## ATTACHMENT 1 OF THE CDPHE COMMENTS ON THE CDPHE LETTER REPORT FOR OU 3

### Attachment 1

Source Area	Media	PCDC	Comment**
\$ailu* (TRSS_195)	surface and	yet <sub>ne</sub> bet <sub>russee</sub>	
Great Western Reservoir (INSE 200)	sediment3	Pullerine Jama Urea As Be	FRG a .17 pci/ger max.coms. = .56 pci/ge
	ground vacar	Lighting And Ben Car Plan	historical release of Cr to Got.  BCCR 850tile - 125ug/l <sup>1</sup> fur Har GMR max - 97700 ug/l.
Gtandley Lake (IHSS 201)	sediments	pužiočice Am <sup>rei</sup> Az Bo	
·	dioming meths	ge As Gustas	
Mover Res. (IRS9 302)	Sodimenta	Pulserie Am <sup>ps</sup> As Be	
•	ground Water	pen/m As Sa	

<sup>&</sup>quot; Depending on the data analysis, these may be split in to multiple source areas. DOE has already correctly proposed breaking the surface soil into several seurce areas for which ratio sums have been calculated, but not including the uranium isotopes.

<sup>\*\*</sup> All those constituents without domments have been designated CVCs by ETA in a separate correspondence. Therefore, by definition these constituents would also be PCCCs.

BGCR - Eackground Geochemical Characterization Report

GHR - Great Western Reservoir

## **DISPUTE RESOLUTION AGREEMENT FOR TM 4**

### DISPUTE RESOLUTION AGREEMENT BY THE MAG PROJECT COORDINATORS OPERABLE UNIT No 3 CONTAMINANTS OF CONCERN TECHNICAL MEMORANDUM M ROCKY FLATS ENVIRONMENTAL TECHNOLOGY STIE FEBRUARY IQ 1995

The Operable Unit No. 3 Continuents of Cincers Technical memorandum #4 transmitted to EPA and CDPHE on September 30, 1995 was disapproved in a lower dated January 5. 1995.

Arissue in the disapproval decision was to list of temperature of concern proposed for inclusion in the baseline risk assessment. EPA and CDPHE proposed an expanded list of COC3 that included several that DOB considered in background concempations and would therefore not be included on the COC list. EPA and CDPHE believed DOE inappropriately eliminated chemicals from further consideration in the baseline risk assessment

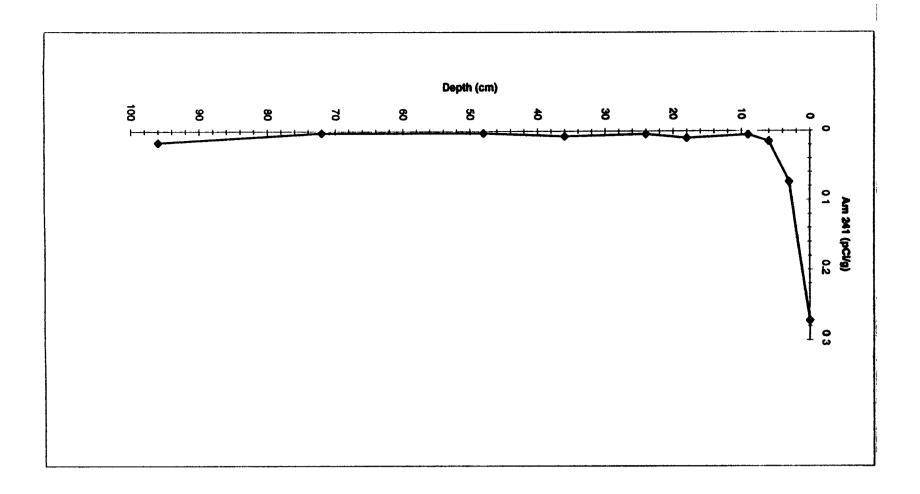
DOE districted this decision in a letter dated January 19, 1995.

The parties met on February 3, 1995 to resolve this dispute and agreed to jointly extend the dispute period to February 10, 1995.

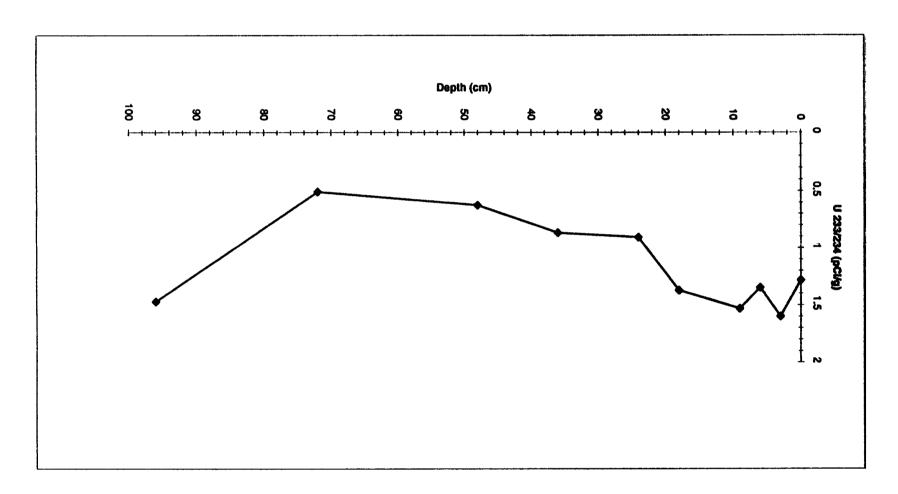
DOE presented to EPA and COPHE additional new information on probability plots, background sells and onsine OU's. This new unformation supported the now agreed understanding that these scillional chemicals are at background levels. This additional information was presented in a meeting on February 8, 1995

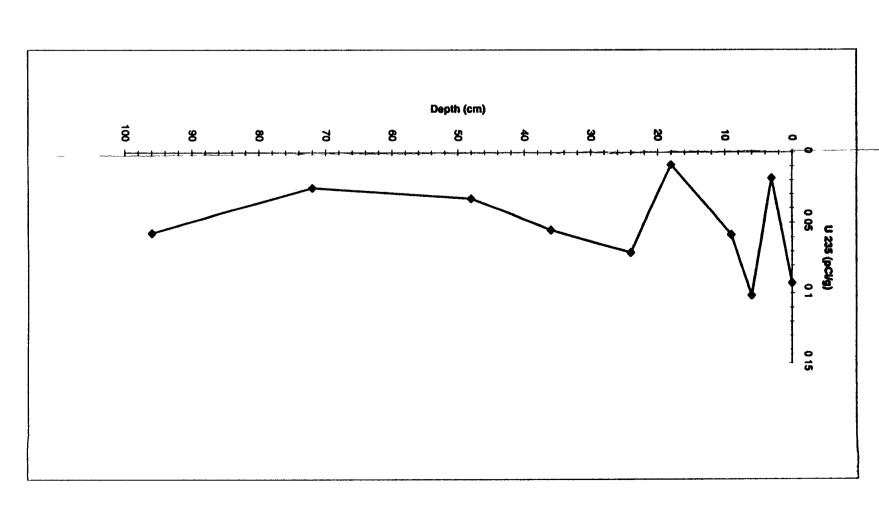
The Parties agree to the following in resolution of this dispute:

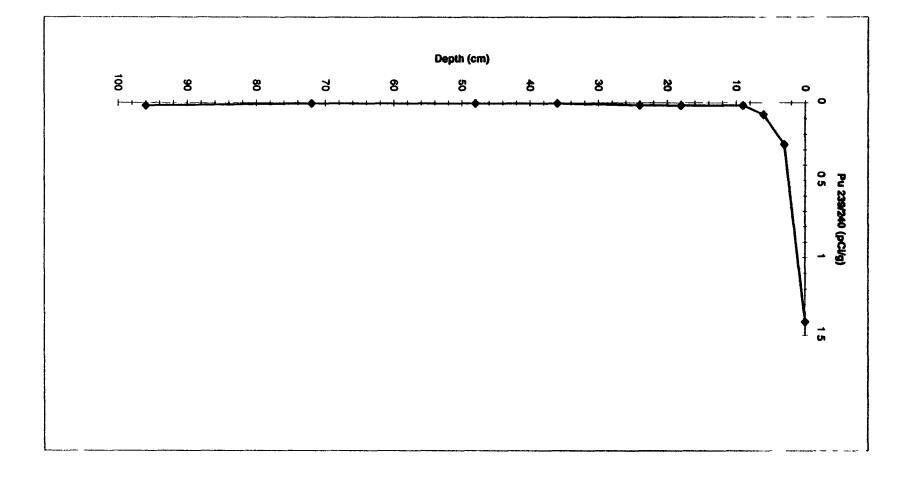
- PPA and CDFHE agree to approve TM#4 based on the additional information presented at the meeting of Fearmary 8th. Additionally, the three Parties agree to work together in presenting this information in the RFI/RI Report.
- DOE agrees to quantum rely calculate the Human Health Risk from the background chemicals arrano (As) and bayilina (Be) found in OU 3 sediments in the RFI/RI Report. The results of this assessment will be prescribed in the risk characterization. section of the report.
- -DOE, EPA and OPPE commis to agree that the groundwater pathway investigated in the OU 3 Project is not a complete possway. The groundwater wells below Soundley Laber and Great Western Reserver were placed to confirm the lack of movement of radiomuclides COCs from the reservoirs to the groundwater.
  - The Parties recognize the schedule for the draft RI Report will need to be re-used.

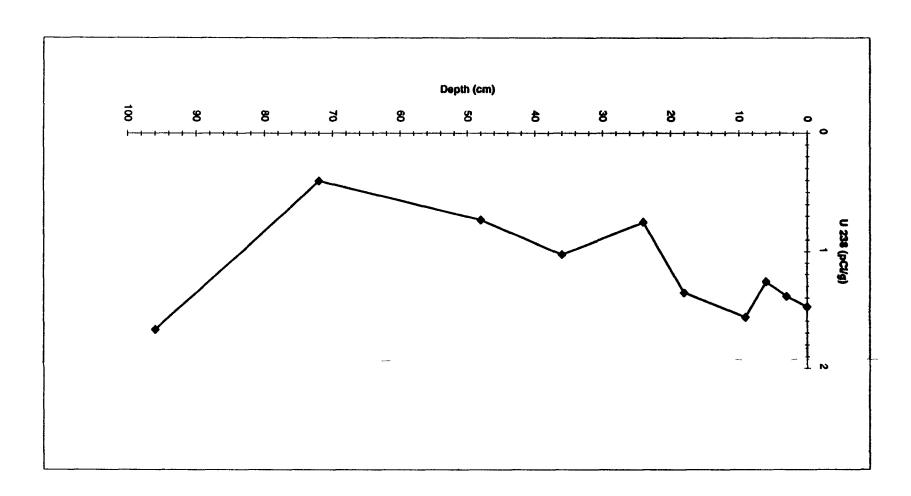


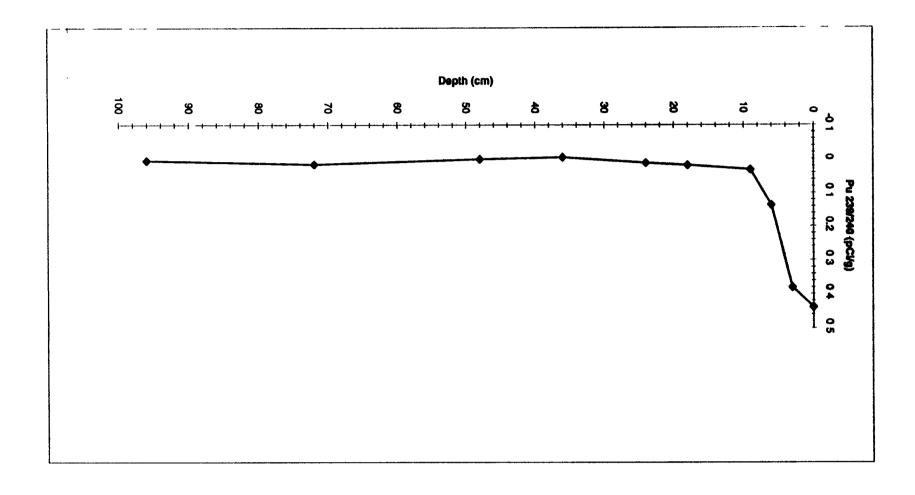
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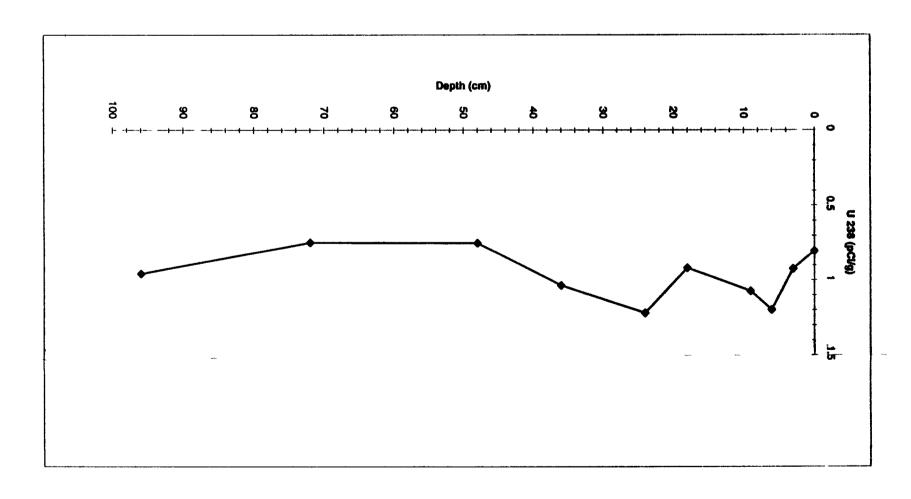


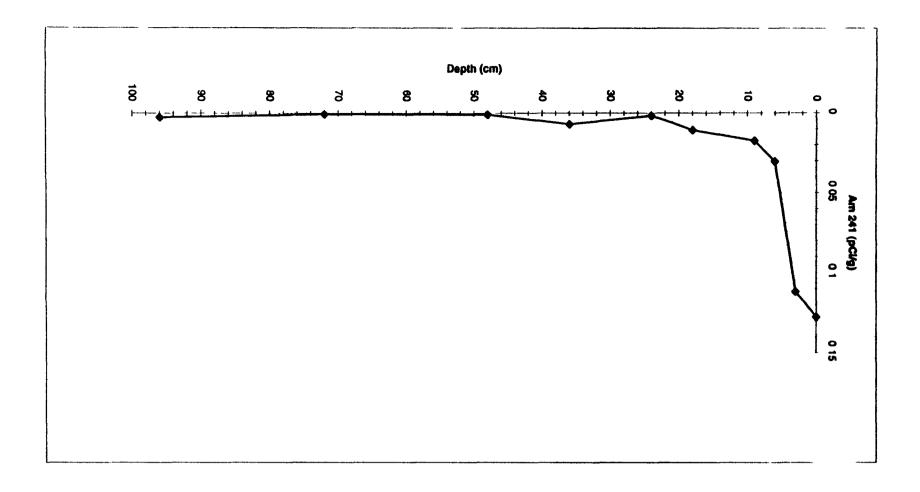












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